



BUFFUMVILLE LAKE MASTER PLAN REVISION

Public Involvement Presentation
May 1, 2024



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*U.S. Army Corps of Engineers
New England District
“Birthplace of the Corps”*

Hello, my name is **Josh Quiring**, and I am the Project Manager for the **Buffumville Lake** Master Plan Revision.

On behalf of the US Army Corps of Engineers, we would like to welcome you to the Public Involvement Presentation for the master plan at **Buffumville Lake**. Public and stakeholder involvement is critical to the success of the revision. Thank you for taking the time to attend this meeting.



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PURPOSE OF THE PRESENTATION

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- **Inform the public and stakeholders** that a master plan revision has started
- **Define** a master plan
- **Describe** the master plan **revision process**
- **Provide instructions** on how to participate in the revision process
- **Encourage** participation
- **Provide links** to documents

The Corps defines a Master Plan as...

“The strategic land use management document that guides the comprehensive management and development of all project recreational, natural and cultural resources throughout the life of the water resource development project.”

Source: Chapter 3 of EP 1130-2-550 available at
www.usace.army.mil/library/publications

The purpose of this presentation is to inform the public and stakeholders that a master plan revision has started at **Buffumville Lake**. This presentation will define a master plan, describe the master plan revision process, provide instructions on how to participate in the process, and encourage participation. It will also provide links to documents and details about how to contact the Corps to ask questions.

The information provided through public and stakeholder comments is essential to the decision-making process of how project lands and water surfaces will be classified and managed. The Corps wants your ideas and comments. After watching this presentation, review the other material on the project website and send in comments and participate in planning the future of **Buffumville Lake**.



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PRESENTATION TOPICS

- ▶ [What is a Master Plan?](#)
- ▶ [Why do a revision?](#)
- ▶ [What is the revision process?](#)
- ▶ [What about the current \(1976\) Master Plan?](#)
- ▶ [What about NEPA compliance?](#)
- ▶ [What is NOT part of a Master Plan?](#)
- ▶ [What is changing in the Master Plan?](#)
- ▶ [How can I participate?](#)
- ▶ [Who can I talk to about the plan?](#)
- ▶ [When will the Master Plan be completed?](#)



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Topics to be covered in this presentation are summed up under these questions that are often asked in a public meeting or workshop:

- What is the revision process?
- What is a Master Plan? And what is changing in the Master Plan?
- What about NEPA compliance?
- What is NOT part of a Master Plan?
- How can I participate?
- Who can I talk to about the plan?
- When will the Plans be done?

Under each of these topics, this presentation will provide details to help you better understand the revision and your role in the process.



WHAT IS A MASTER PLAN?



- The Master Plan (MP) is a **25-year comprehensive land use management guide** for recreational, natural, and cultural resources
- **Adheres to Federal laws** to preserve, conserve, restore, maintain, manage, and develop project lands, waters, and associated resources, including the National Environmental Policy Act (NEPA) for environmental stewardship and outdoor recreation
- Provides **land classifications** and **resource management objectives** that are broad and adaptive over time
- Requires and encourages **public involvement**

See Engineering Regulation (ER) and Engineering Pamphlet (EP) 1130-2-550 for regulations and policy guidance related to the MP

What is a Master Plan?

The Corps defines a Master Plan as... “The strategic land use management document that guides the comprehensive management and development of all project recreational, natural and cultural resources throughout the life of the water resource development project.”

The master plan is the document that will guide the land use and management of the project for the next 25 years, while adhering to all applicable Federal laws including the National Environmental Policy Act, or NEPA. The focus of the plan is the designation of land classifications with corresponding management plans, as well as establishing resource management objectives. **The previous Master Plan was from 1976.**

The key to a successful master plan is public involvement, which you can help by providing written comments!



WHY DO A REVISION?

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- The current master plan is **out of date** and is **no longer compliant** with existing laws and regulations
- **Substantial changes in** environmental, cultural, social, and recreational **conditions have occurred** since the current master plan was approved
- **Re-examine land classification** due to these substantial changes
- The master plan **provides long-term goals** and **consistent management objectives** to guide balanced management of resources and public recreation



Why is the Corps doing a revision to the master plan at this time?

The Corps is undergoing master plan revisions at many of their projects nationwide as existing plans are no longer compliant with current laws and regulations. Many projects have also been influenced by changes in the surrounding environment, either by increased urbanization and growth, or changes in rural patterns of land use. As change is ever constant, an update to the plan is needed to capture how the project land classifications meet the current and future projected uses. Not only does land use change, but also management resources in terms of personnel over time, the master plan provides stability, with long-term goals, and a consistent management strategy, for project resources.



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WHAT IS THE REVISION PROCESS?

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The process is a cover-to-cover **review and revision of the entire plan** and is accomplished by:

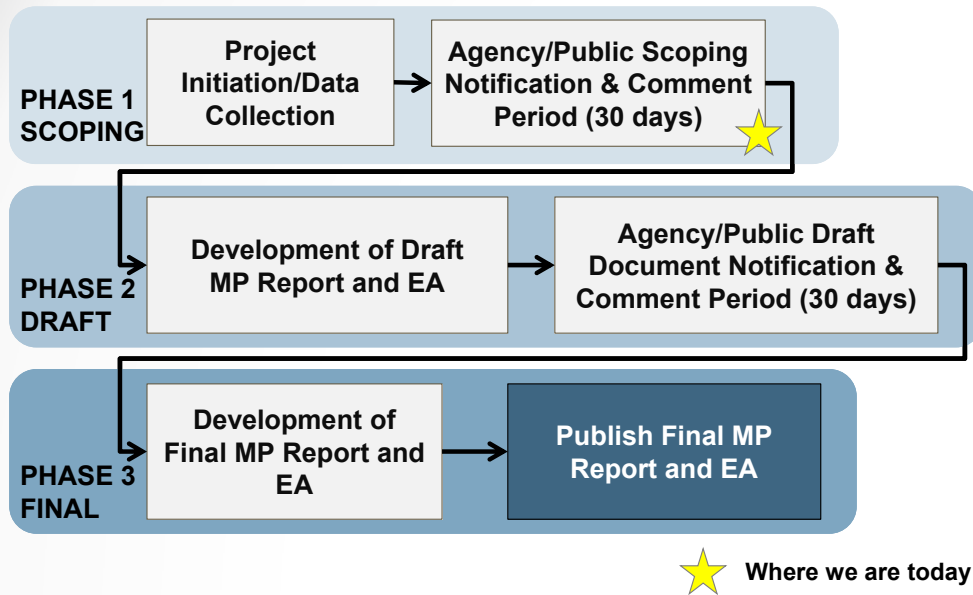
- **A team of Corps employees** including Operations, Real Estate, Master Planning, and Environmental Compliance subject matter experts
- **Receive input from and collaboration with** partners, neighbors, stakeholders, elected officials, resource agencies, and the public
- A thorough review and update of **land and water surface classifications**
- Developing appropriate **NEPA compliance** documents

The revision process includes a cover-to-cover review and update of the entire plan. The revision involves input from the public and stakeholders but is compiled and completed by a team of Corps employees from a wide array of disciplines. Operations, Real Estate, Master Planning and Environmental Compliance are a few of the subjects where expertise is needed. The revision process will review all of the land and water surface classifications and recommend changes as appropriate. The revision process is a federal action that requires compliance with NEPA, and the appropriate documentation will be a part of the plan.



WHERE ARE WE IN THE REVISION PROCESS?

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The revision process includes 3 phases: (scoping, draft and final)

- The **scoping phase** is when the federal agency asks for initial input from other agencies, citizens and organizations regarding project area, resources and uses. This is the phase we are currently in, as noted by the yellow star on the chart.
- The **draft phase** is when USACE considers public comments on the proposed recommendations in the draft master plan documents. After completing the 30-day comment period we will begin the **final phase**.
- The **final phase** is when USACE incorporates public comments from the draft review into a final master plan .

The plan is published after formal approval by the District Commander.



WHAT IS THE REVISION PROCESS? LAND CLASSIFICATIONS

Source: Engineering Pamphlet (EP) 1130-2-550

Land Classification	Definition
Project Operations	Lands required for the dam, spillway, levees, office, maintenance facilities and other areas that are used solely for project operations.
High Density Recreation	Land developed for intensive recreational activities for the visiting public, including day use areas and campground areas for commercial concessions, and quasi-public development.
Multiple Resource Management Lands	Low Density Recreation: Lands with minimal development or infrastructure that support passive public recreational use (e.g., trails, primitive camping, wildlife observation, fishing and hunting).
	Wildlife Management: Lands designated for the stewardship of fish and wildlife resources.
	Vegetative Management: Lands designated for the stewardship of forest, prairie, and other native vegetative cover.
	Inactive and/or Future Recreation Areas: Recreation areas planned for the future or that have been temporarily closed.
Environmentally Sensitive Areas	Areas where scientific, ecological, cultural or aesthetic features have been identified. These areas must be considered by management to ensure they are not adversely impacted.
Mitigation	Lands acquired or designated specifically for offsetting losses associated with development of the project. Lands allocated as separable mitigation lands can only be given this classification.

The Corps defines land classification as the primary use for which project lands are managed. All Federally owned lands are zoned for development and resource management consistent with project purposes.

Utilizing the current Federal guidance, the land classifications are defined as shown in this table.

- The **Project Operations** classification is used solely for lands dedicated for the operation of the project, including the dam, spillway, levees, project office, and other operational features.
- The classification **High Density Recreation** is assigned to lands that are being used for intensive recreational activities, including day use and campground areas.
- The **Multiple Resource Management Lands** allows for the designation of a predominate use and are subdivided into 4 classifications. All 4 classifications essentially allow for similar activities to occur, but are managed with a particular emphasis, including **low density recreation, wildlife management, vegetative management, and inactive or future recreation areas**.
- The protection of **Environmentally Sensitive Areas** is given priority, and are for lands with unique scientific, ecological, cultural, or aesthetic features. Examples include endangered species habitat, scenic shorelines, and rare and unique plant communities to mention a few.
- The **Mitigation** classification is reserved for lands acquired or designated for offsetting losses associated with the development of the project.



WHAT IS THE REVISION PROCESS? WATER SURFACE CLASSIFICATIONS

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Source: Engineering Pamphlet (EP) 1130-2-550

Water Surface Classification	Definition
Open Recreation	Those waters available for year-round or seasonal water-based recreational use.
Restricted	Water areas restricted for project operations, safety, and security purposes.
Designated No-Wake	To protect environmentally sensitive shoreline areas, recreational water access areas from disturbance, and for public safety.
Fish and Wildlife Sanctuary	Annual or seasonal restrictions on areas to protect fish and wildlife species during periods of migration, resting, feeding, nesting, and/or spawning.

Water surface classifications are defined much like land classifications in that they reflect how the water surface is to be managed.

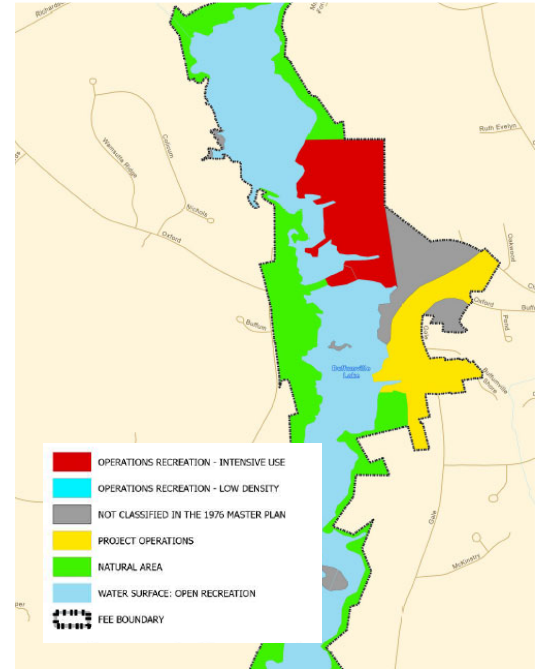
The water surface will be reviewed and classified using 4 classifications.

- The dominate classification is typically **open recreation** which allows year-round use of the water surface. The other 3 classifications place restrictions on the water surface based on safety, access, shoreline protection, and wildlife needs.
- **Restricted** water surfaces do not allow access due to safety and security purposes.
- **No-wake** water surfaces limit vessel speeds to protect shorelines from wake damage and are used near marina and boat ramps for public safety.
- **Fish and wildlife sanctuary** water surfaces can be employed on an annual or seasonal basis to restrict access to protect fish and wildlife species.



WHAT IS IN THE CURRENT MASTER PLAN?

- The most recent **approved** Master Plan was in **1976** with land and water classifications.
- The Master Plan and map can be **downloaded from the website** at the link provided.
- The plan includes a site history and description, natural and cultural resources, and **factors affecting management** in 1976.
- The previous plan included detailed facility plans that are now part of other operational plans.
- Note that land and water surface classifications weren't clearly defined in the 1976 Master Plan and have been approximated in the maps, shown in part in this image.



The most recent approved master plan was from 1976 and based on laws and regulations of the time. Since much time has passed since the last approved plan, the project has been working with internal updates to stay consistent with changing federal laws and regulations.

In 1976, there were different land and water classifications than those that are defined by Corps regulations.

The previous master plan can be downloaded from the website provided via this presentation, on the comment cards, or the news release.

The plan includes a site history and description, natural and cultural resources, **and factors affecting management** in 1976.

The previous plan included detailed facility plans that are now part of other operational plans.

In the prior master plan, the acres for land and water surfaces were not defined, and the maps were not as precise as modern mapping technology.

The image here shows part of the 1976 master plan land classification map and legend. The full map can be downloaded from the website.



WHAT ABOUT NEPA COMPLIANCE? THE ENVIRONMENTAL ASSESSMENT

National Environmental Policy Act (NEPA)

Purpose of NEPA is to:

- Ensure federal agencies give proper **consideration to the environmental and cultural resources** prior to undertaking a federal action
- **Involve the Public** and stakeholders in the decision-making process
- **Document the process** by which agencies make informed decisions

NEPA Process:

- Opportunity for **public comments and questions** on the potential impacts of proposed federal actions
- Includes comments from other federal, state, and local governments, and Tribal Nations



NEPA is the National Environmental Policy Act.

Compliance with NEPA is required during the master plan revision process. NEPA is required so that federal agencies give proper consideration to the environment prior to undertaking a federal action. Scoping during NEPA involves the public in the decision-making process, while documenting the process by which federal agencies make informed decision.

The NEPA process provides the public with the opportunity to ask questions and comment on the potential impacts of proposed federal actions. It also includes comments from other federal, state and local governments, and Tribal Nations.



WHAT IS NOT PART OF A MASTER PLAN?



- Facility **design details**
- Details of **daily project administration**
- Technical aspects of:
 - Water management for **flood risk management**
 - Regional **water quality**
 - **Water supply**
 - **Water level management**
 - **Hydropower**
 - **Navigation**
- Management of **Flowage Easement** lands

See *Engineering Regulation (ER)* and *Engineering Pamphlet (EP)* 1130-2-550 for regulations and policy guidance related to the MP

There are topics of public interest that will not be part of the master plan.

They **do not** include facility designs, daily project administration details, or any technical discussion regarding flood risk management, water quality, water supply, water level management, hydropower, navigation, or flowage easements.



WHAT IS CHANGING OR PROPOSED IN THE MP?

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At this point in the revision process there are no proposed changes

The Corps is **requesting written comments for RECOMMENDED changes** to the existing master plan

Possible Changes to the Revised Master Plan Could Include:

- Change Land and Water Classification
- Change Resource Goals and Objectives
- Create Utility Corridors



The master plan will be changing from the current master plan.

However, at this point in the Scoping Phase of the process, nothing has been proposed to change. Scoping is where the federal agency asks for initial input from other agencies, citizens, and organizations regarding project area, resources and uses. The purpose of this public involvement presentation is to inform the Public that the master plan revision has started and collect suggestions and written comment for possible changes to the master plan. Possible changes could include land and water classifications, resource goals and objectives, the creation of utility corridors, and the inclusion of the mitigation area into the main body of the master plan document.



HOW CAN I PARTICIPATE?

Submit written comments!

Review all documents available on the USACE website:

<https://www.nae.usace.army.mil/Missions/Recreation/Buffumville-Lake/Buffumville-Lake-Master-Plan/>

Documents available on the website include:

- Previous Master Plan
- Project map
- Comment form
- Copy of this presentation

Spread the word by telling your colleagues, friends, and neighbors to participate



You can participate in the process by reviewing the documents available on the website and submit written comments. The Corps will only accept comments in written format. The project website is hosting all the documents relevant to the master plan revision, including the current master plan documents, project maps, comment forms with instructions on how to submit a comment, and copies of this presentation for your review. As the project progresses, and new information is developed, it will be posted to this project website, so you may want to bookmark the site for future reference.

We are asking for your help to spread the word to others, letting them know the master plan revision has been initiated, and this is the opportunity to participate in the process.



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HOW CAN I PARTICIPATE?

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Comments will be accepted **only in writing**, some of the methods for submitting a comment include:

- You may **download the comment form** provided on the website, fill it out electronically, and email it to the Corps
- Or you may **print the comment form** provided on the website, fill it out by hand, and mail it to the Corps at the address on the comment form
- Or you may **write a comment or send an email without using the comment form**, and mail or email it to the Corps at the address provided on the website
- **Comments are due** by close of business on **May 31, 2024**

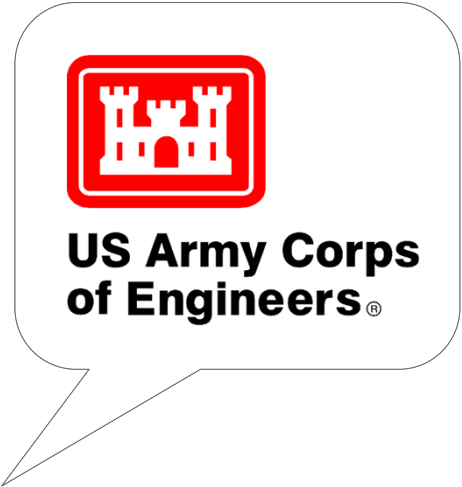
- **The Corps can accept any form of written comments and we have provided a few methods that may make it easier to submit.**
- You can use one of the comment forms provided at the public meeting and hand it to a Corps representative, mail it to the address on the form, or email it to address provided.
- A comment form is available on the website which you can download and fill out electronically and email to the email address provided.
- Another method is to print the comment form provided on the website and fill it out by hand, or electronically, and mail it into the Corps.
- Or you can write a comment in a letter, or email, and send it in. You don't have to use the comment form.
- We will except all of these methods, and any other, as long as it's a written comment.
- The comment period is open for 30 calendar days from the initial announcement.



WHO CAN I TALK TO ABOUT THE PLAN?

Talk to **anyone from the USACE at the meeting** to answer your questions.

- **Call** the Buffumville Lake Office at: (508) 248-5697
- **Visit** the Buffumville Lake Office at:
48 Old Oxford Road
Charlton, MA 01507
- **Email** us your questions or comments at:
BuffumvilleMasterPlan@usace.army.mil



If you have questions regarding the master plan, please call or email the following Corps project office or district staff.

You can also send questions to the Email address setup for this project as listed on this slide.

If you need to review a printed copy of the information, please contact the lake office to make your request.



WHEN WILL THE FINAL MP BE COMPLETED?

- The Master Plan typically take **18-24 months** to complete
- Projected milestones/schedule

Milestones	Schedule
Public Notification for Scoping	May 1, 2024 (today)
Public Comment Period (30 days)	May 1 – May 31, 2024
Draft Master Plan/EA Public Notification	June 2025 (projected)
Public Comment Period (30 days)	July 2025 (projected)
Final Master Plan/EAApproved	December 2025 (projected)

The master plan typically takes 18-24 months to complete.

Public notification for scoping initiated on May 1, 2024. The 30-day comment period when written comment are accepted will remain open until May 31, 2024.

The draft documents are scheduled to be available for public review by June 2025 followed by a 30-day public comment period.

The final approved master plan and EA is scheduled for December 2025.



THANK YOU!

Thank you for viewing this presentation and participating in the master plan revision process for Buffumville Lake.

Website address: <https://www.nae.usace.army.mil/Missions/Recreation/Buffumville-Lake/Buffumville-Lake-Master-Plan/>

Email: buffumvillemasterplan@usace.army.mil

Mail:

U.S. Army Corps of Engineers
Buffumville Lake Office
Attn: Project Manager
48 Old Oxford Road
Charlton, MA 01507



Thank you for viewing this presentation and participating in the master plan revision process
Buffumville Lake.

Project documents are available at this website.

Please send your comments to the Email address, **Buffumville Lake Office** Address listed here.

If you have any questions about the MP that weren't addressed in this presentation, please feel free to ask one of the Corps employees at the meeting tonight, and we'll direct you to the right person to answer your questions.

Thank you!